



**Notice of a public
Decision Session - Executive Member for Children, Young People
and Education**

To: Councillor Cuthbertson
Councillor Runciman (to attend for Agenda Item 4)

Date: Tuesday, 17 December 2019

Time: 9.30 am

Venue: The Craven Room - Ground Floor, West Offices (G048)

AGENDA

Notice to Members – Post Decision Calling In:

Members are reminded that, should they wish to call in any item* on this agenda, notice must be given to Democratic Services by **4.00pm on Thursday 19 December 2019**.

*With the exception of matters that have been the subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Customer and Corporate Services Scrutiny Management Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by at **5.00pm on Friday 13 November 2019**.

1. Declarations of Interest

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests;
- any prejudicial interests;
- any disclosable pecuniary interests

which he may have in respect of business on this agenda.

- 2. Minutes** (Pages 1 - 4)
To approve and sign the minutes of the Decision Session held on 15 October 2019.

- 3. Public Participation**
At this point in the meeting, members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Monday 16 December 2019**. Members of the public can speak on agenda items or matters within the Executive Member's remit.

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

Filming, Recording or Webcasting Meetings

Please note that, subject to available resources, this meeting will be filmed and webcast ,or recorded, including any registered public speakers who have given their permission. The broadcast can be viewed at <http://www.york.gov.uk/webcasts> or, if recorded, this will be uploaded onto the Council's website following the meeting.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officer (contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at

https://www.york.gov.uk/downloads/file/11406/protocol_for_webcasting_film_and_recording_of_council_meetings_20160809

4. Signing the Local Government Declaration on Healthy Weight (Pages 5 - 16)

This report seeks approval to sign the Local Government Declaration on Healthy Weight, signalling the council's intention to work towards improving the local food and physical activity environment.

Note: The above item will be considered in consultation with the Executive Member for Health & Adult Social Care.

5. School Capital Maintenance Programme 2020/2021 (Pages 17 - 28)

This report seeks Executive Member approval for 16 proposed school capital maintenance schemes with estimated budgets of between £100,000 and £500,000.

6. Urgent Business

Any other business which the Executive Member considers urgent under the Local Government Act 1972.

Democracy Officer:

Name: Angela Bielby

Contact Details:

Telephone – (01904) 552599

Email – a.bielby@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

**Ta informacja może być dostarczona w twoim
własnym języku. (Polish)**

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

City of York Council

Committee Minutes

Meeting	Decision Session - Executive Member for Children, Young People and Education
Date	15 October 2019
Present	Councillor Cuthbertson
Apologies	

6. **Declarations of Interest**

The Executive Member confirmed that he had no personal interests not included on the Register of Interests, nor any prejudicial or disclosable pecuniary interests, to declare in the business on the agenda.

7. **Minutes**

Resolved: That the minutes of the Decision Session held on 18 June 2019 be approved and signed by the Executive Member as a correct record.

8. **Public Participation**

It was reported that there had been one registration to speak at the meeting under the Council's Public Participation Scheme. Prof. Paul Kind spoke on Agenda Item 4 (Review of Foster Carers Uplift).

Prof. Paul Kind raised 30 day consultation period contained in the report for the 19 March 2019 Decision Session - Executive Member for Children, Young People and Education. He stated that he did not believe this took place. He noted that the Independent Review of Foster Care Uplifts did not address the monetary value of foster carer's professional work, and asked the Executive Member to commit to a review in 12 months of both the Placement Review and the Independent Review of Foster Care Uplifts.

9. Review of Foster Carers Uplift

The Executive Member considered a report outlining the independent review into the decision to remove the annual City of York foster carer uplift. Officers recommended that the recommendations in the report be accepted in full.

In response to the Executive Member and matters raised under Public Participation the officers confirmed that:

- The report was jointly recommended by City of York Council and YAFCA and both parties agreed the specifications of the review;
- The review had extensive consultations with foster carers from both inside and outside of YAFCA and that the Assistant Director Children's Specialist Services and the Chair of YAFCA have held several positive conversations on moving forward;
- Recommendation iii in the report aims to both strengthen recruitment of foster carers, and address the fact that foster carers on levels one and two are currently lowly funded compared to other carers by implementing the uplift for 2019/20 for levels one and two foster carers. Officers noted that City of York Council currently has very generous rates for higher level carers;
- At the Show Me I Care event held by the Care Leaves Council and the Children in Care Council, it was made clear that they are very keen on the non-monetary awards for foster carers being the primary motive for becoming a foster carer.

The 19 March 2019 Decision Session - Executive Member for Children, Young People and Education meeting stated that foster carers had been clearly communicated about the changes regarding the fees. Recognising this had not been clearly communicated the Executive Member agreed to alter this in the minutes from the Decision Session.

The Executive Member recognised the disparity between fees for levels one and two with foster carers on higher levels, and noted that the recommendation of the uplift for levels one and two is a positive step to addressing the disparity. He outlined that the question of a monetary value for foster carers should be considered as part of any consultation on future decisions because a foster carer is not a paid employment.

Officers highlighted that measuring success would be identified through:

- Placement stability, whether children are happy in their homes;
- The recruitment and retention of foster carers. There is a large amount of national research that covers the wide range of reasons people become and remain a foster carer that can be used in recruitment and retention;
- How groups and communities that do not see themselves as foster carers are encouraged to become foster carers. The new Council administration has put resources in place for digital marketing to attract people currently unrepresented in the foster carer community to join it, focusing marketing around consultation with young people about how they wish to advertise for foster carers;
- The support provided to foster carers and young people as part of building strong relationships with social workers and foster carer networks. Identifying what support packages should look like through consultation.

The Executive Member made observation of mistakes in the figures show on page 8 of the agenda. Level two difference per carer per annum is £176.80 not £174.64, and the difference for

a

level one carer per annum is £66.56 not £66.35, this means that the total difference for level one carers per annum is £1997.00

not

£1991.00.

Resolved: (i) That Option 1 be approved and the recommendations of the independent review be adopted in full, as follows:

- a. The council to set out a clear framework for consultation and communication on future decisions on foster carer uplifts, fees and allowances.
- b. The council and York Area Foster Carer Association (YAFCA) to agree a communications strategy to include future developments planned by the council, future consultations and clear channels for YAFCA to raise concerns.

- c. The council to consider implementing the uplift for 2019/20 for those foster carers on level one and two, to strengthen the recruitment strategy.
- d. The council, in partnership with YAFCA, to host an annual conference for foster carers.
- e. YAFCA to consider how as an organisation it can reach all foster carers to offer support and positive working relationships with the council.
- f. The council to consider non-monetary awards for long standing foster carers.

(ii) That any alternative models of reimbursement be dealt with under the consultation framework referred to in point a. above and that an evaluation of the review and the consultation framework, with quantifiable outcomes to consider.

Reason: To ensure that independent best practice is followed.

Cllr I Cuthbertson, Executive Member
[The meeting started at 4.09 pm and finished at 4.32 pm].



**Decision Session – Executive Member for
Children, Young People and Education**

17 December 2019

**(In Consultation with the Executive Member
for Health & Adult Social Care)**

Report of the Assistant Director of Public Health

Signing the Local Government Declaration on Healthy Weight

Summary

1. As part of the city's Healthy Weight Healthy Lives Strategy, the council is today signing the Local Government Declaration on Healthy Weight, signalling its intention to work towards improving the local food and physical activity environment. This paper summarises the declaration.

Recommendations

2. Members are asked to note:

City of York Council's Local Government Declaration on Healthy Weight, signed today by the Executive Members for Health and Adult Social Care and Children, Young People and Education and the Director of Public Health.

Background

3. The Local Government Declaration on Healthy Weight was created by the charity FoodActive in 2016. It has now been signed by 20 Local Authorities, as well as by some CCGs and hospital trusts. The proposed Declaration for York is included as an annex to this report.

Currently, around 1 in 4 five year olds, 1 in 3 eleven year olds and just less than 2 in 3 adults in York is above a healthy weight. The York Health and Wellbeing Board has discussed healthy weight issues in the city on a number of occasions, and has recognised the need for a 'whole systems' approach. This acknowledges that

services to help educate and support people to lose weight are necessary but not sufficient to tackle the scale of the problem. Thus a focus on the broader food and physical activity environment was put front and centre of the multi-agency York Healthy Weight Healthy Lives Strategy 2019, which recommends that the council sign the Healthy Weight Declaration.

The Declaration gives local areas 14 commitments to consider working towards, alongside 5 'local priorities' which we have set ourselves:

- Increasing sustainable and active travel, as part of our aim for York to become a carbon neutral city by 2030
- Developing and implementing a Sport and Physical Activity Strategy for the city
- Supporting the wellbeing and health of council staff
- Working with Public Health England and neighbouring councils on using health evidence in planning decisions
- Mobilising and promoting our community assets, for example York's vibrant community food programmes

Consultation

4. The Declaration was previously discussed by the council's CMT and portfolio holders in the summer of 2019, and following this staff engagement on the work has been undertaken, with over 250 members of staff consulted on the work through internal communications, at staff benefits roadshows, through internal project groups, as well as direct briefings with staff from Facilities management, Transport, HR, Explore Libraries, One Planet York, Sport and Active Leisure, iTravel, Healthy Child Service, Community and Equalities, Planning, and Finance teams, and Headteachers.

This engagement work has shaped the 5 local priorities included in the declaration. It has also highlighted a large number of positive actions and work which the council already undertakes in line with the Declaration on Healthy Weight, and some opportunities for further work. Details have been summarised in a 'Roadmap' for the council after signing the declaration, which can be found in the annex to this report.

Options

5. Options available to members include:
 - Approving the Council signing the Local Government Declaration on Healthy Weight
 - Declining to sign the declaration.

Analysis

6. The Local Government Declaration on Healthy Weight offers the council a chance to signal its commitment to tackling one of the major issues facing York in the 21st century. Childhood and adult obesity has risen over the last two decades, and they are increasingly recognised as contributing to rising rates of Type 2 Diabetes, Liver Disease, Cardiovascular Disease and other long term health conditions. The UK spends more on the treatment of obesity and diabetes every year than on the police, fire service and judicial system combined (PHE, 2017). These trends are long term and not easily reversible, and whilst they require individual-level action they also need a supportive policy commitment which encourages a healthier food and physical activity environment in a

local area. This Declaration offers the opportunity for the council to make such a commitment.

Council Plan

7. Signing the Declaration is in line with indicators within the Council plan 2019-2023:

- Proportion of adults that are physically active
- Percentage of children in reception recorded as being obese

and within the city's Health and Wellbeing Strategy 2017-2022:

- Support people to maintain a healthy weight

Implications

- **Financial**

There are potential small financial resources involved for the Declaration's commitments – for instance if the council wished to invest further in the promotion of health literacy, or funding local initiatives to increase provision of fresh fruit and vegetables – but much of the work involves reconsidering existing policies, contracts and service delivery in light of the declaration and making key changes when the opportunity arises, with no direct financial cost involved.

- **Human Resources (HR)**

This work has implications for ongoing work around staff wellbeing through the internal Workplace Health steering group, and will contribute to making CYC and its partners healthier places to work

- **Equalities**

There is strong evidence that childhood and adult obesity affects those living in deprived areas to a greater extent than those in affluent areas. A number of determinants of healthy weight, for example density of fast food outlets or access to green space, are also correlated with inequality. Action to support York residents to achieve and maintain a healthy weight is therefore likely to reduce inequality and 'even-up' health

outcomes between deprived, minority and marginalised communities and the rest of the city.

- **Legal**

Some of the commitments in the Declaration may necessitate legal considerations e.g. use of the Local Plan process, enforcement of legislation on sale of energy drinks to under 16s, ensuring compliance with the ASA code on advertising unhealthy food near schools.

- **Crime and Disorder**

There are no crime and disorder implications

- **Information Technology (IT)**

There are no IT implications

- **Property**

There are no property implications

- **Other**

None

Risk Management

9. There are no known risks associated with signing this Declaration.

Contact Details

Author:

Peter Roderick
Specialty Registrar in
Public Health
Department of Health and
Adult Social Care
07896616354

**Chief Officer Responsible for the
report:**

Fiona Philips
Assistant Director of Public Health

**Report
Approved**

Date 6/12/19

Wards Affected:

All

For further information please contact the author of the report

Annexes

Annex A - City of York Council: Local Government Declaration on
Healthy Weight

Annex B - Roadmap after signing the Local Government Declaration.

LOCAL GOVERNMENT DECLARATION ON HEALTHY WEIGHT



THIS LOCAL GOVERNMENT
DECLARATION ON HEALTHY WEIGHT
IS A STATEMENT, INDIVIDUALLY
OWNED BY CITY OF YORK COUNCIL.

It encapsulates a vision to promote healthy weight and improve the health and well-being of the local population. We recognise that we need to exercise our responsibility in developing and implementing policies which promote healthy weight.



Carol Runciman *Ian Cuthbertson*

Carol Runciman
Executive Member for
Health and Adult Social Care

Ian Cuthbertson
Executive Member for Children,
Young People and Education

Sharon Stoltz

Sharon Stoltz
Director of Public Health

WE ACKNOWLEDGE THAT:

- Unhealthy weight is a serious and growing public health problem that increases disability, disease and death and has substantial long term economic, well-being and social costs;
- Unhealthy weight is affected by health inequalities and is more common in lower socio-economic groups;
- Poor diet during early life (the period between conception and weaning) can carry adverse health consequences in later life;
- Poor diet and an unhealthy weight are risk factors for cardiovascular disease, cancer and type 2 diabetes;
- Energy dense food and drinks high in fat and sugar and low in essential nutrients contribute to a significant amount of additional and unnecessary calories in the diet, and are increasingly available;
- People living in more socially deprived areas have less access to healthy foods;
- Advertising and marketing of foods and drinks high in fat, sugar and salt increases their consumption;
- Education, information and the increased availability of healthy alternatives help individuals to make healthy, informed food and drink choices;
- Modern physical activity environments contribute to sedentary lifestyles, but Local Authorities can have a significant impact on opportunities for physical activity and promote safer environments for walking, cycling and recreation.

AS LOCAL LEADERS IN PUBLIC HEALTH WE WELCOME THE:

- Opportunity for local government to lead local action to prevent obesity, securing the health and well-being of our residents whilst considering available social, environmental and financial NHS and social care resources;
- Opportunity to protect some of the most vulnerable in society by giving children the best start in life and enabling all children, young people and adults to maximise their capabilities and make informed choices;
- National commitment to address childhood obesity;
- Support for the Local Authority Declaration on Healthy Weight from the following organisations:
Association of Directors of Public Health Yorkshire and the Humber,
British Dental Association,
Children's Food Campaign,
UK Healthy Cities Network
and the UK Health Forum.

WE COMMIT OUR COUNCIL FROM THIS DATE

17.12.2019

The City of York Council Healthy Weight Declaration is underpinned by improving the quality of a place. Through the following commitments we will maximise the potential of the physical and social environment and support sustainable health and wellbeing and a high quality of life:

1. Responsible retailing

Engage with the local food and drink sector to consider responsible retailing (such as not selling energy drinks to under 18s), offering and promoting healthier food and drink options, and reformulating and reducing the portion sizes of high fat, sugar and salt (HFSS) products.

2. Commercial partnerships

Consider how commercial partnerships with the food and drink industry may impact on the messages communicated around healthy weight to our local communities.

3. Provision of healthy food

Review provision in all our public buildings, facilities and 'via' providers to make healthy foods and drinks more available, convenient and affordable and limit access to high-calorie, low-nutrient foods and drinks.

4. Access to water

Increase public access to fresh drinking water on local authority controlled sites.

5. Planning guidance

Consider supplementary guidance for hot food takeaways, specifically in areas around schools, parks and where access to healthier alternatives are limited.

6. Strategic advocacy

Advocate plans with our partners including the NHS and all agencies represented on the Health and Wellbeing Board, Healthy Cities, academic institutions and local communities to address the causes and impacts of obesity.

7. Marketing to children

Protect our children from inappropriate marketing by the food and drink industry such as advertising and marketing in close proximity to schools; 'giveaways' and promotions within schools; at events on local authority controlled sites.

8. National action

Support action at national level to help local authorities reduce obesity prevalence and health inequalities in our communities.

9. Public events

Ensure food and drinks provided at public events include healthy provisions, supporting food retailers to deliver this offer.

10. Staff wellbeing

Support the health and well-being of local authority staff and increase knowledge and understanding of weight issues to create a healthy weight culture and ethos.

11. Health literacy

Invest in the health literacy of local citizens to make informed healthier choices.

12. Healthy eating messages

Ensure clear and comprehensive healthy eating messages are consistent with government guidelines.

13. Physical activity

Consider how strategies, plans and infrastructures for regeneration and town planning positively impact on physical activity.

14. Monitor and publish

Monitor the progress of our plan against our commitments and publish the results.

IN ADDITION OUR LOCAL AUTHORITY WILL WORK TOWARDS:.....

1. Increasing sustainable and active travel, as part of our aim for York to become a carbon neutral city by 2030.
2. Developing and implementing a Sport and Physical Activity Strategy for the city.
3. Supporting the wellbeing and health of council staff.
4. Working with Public Health England and neighbouring councils on using health evidence in planning decisions.
5. Mobilising and promoting our community assets, for example York's vibrant community food programmes

Signatories:



Carol Runciman
Executive Member for Health
and Adult Social Care



Ian Cuthbertson
Executive Member for Children,
Young People and Education



Sharon Stoltz
Director of Public Health

**FOOD
ACTIVE**



The Local Authority Declaration on Healthy Weight has been designed and developed on behalf of Food Active, by the Health Equalities Group and is based on the the Local Authority Declaration on Tobacco Control.

For further information please contact: info@foodactive.org.uk

City of York Council: Roadmap after signing the Local Government Declaration on Healthy Weight

	The 14 commitments	Council staff said...	Great things we're already doing	Future opportunities
1	Responsible retailing Engage with the local food and drink sector to consider responsible retailing (such as not selling energy drinks to under 18s), offering and promoting healthier food and drink options, and reformulating and reducing the portion sizes of high fat, sugar and salt (HFSS) products	We should support and commend retailers who promote healthier food options e.g. by using product placement and increasing amounts of healthy food on sale	There are a large number of healthy cafes, food projects, food waste initiatives and community growing projects in the city, which are a great asset to build on.	Enforcement around underage sale of energy drinks when legislation comes into force Exploring the idea of a Healthy food award scheme
2	Commercial partnerships Consider how commercial partnerships with the food and drink industry may impact on healthy weight messages communicated to our local communities.	The council and York schools should not support partnerships involving sponsorship to advertise unhealthy food	Lack of unhealthy food-based sponsorship deals between the council and industry	Develop a council policy around sponsorship
3	Provision of healthy food Review provision in all our public buildings, facilities and 'via' providers to make healthy foods and drinks more available, convenient and affordable and limit access to high-calorie, low-nutrient foods and drinks	We need to improve the health profile of food available through public vending machines We need to increase access to healthy food at the council's Hazel Court site	Working to make the food offer in council venues more healthy	Insert a health promotion clause into council vending machine contracts Promote use of allotments and link with schools and charities to engage residents in growing
4	Access to water Increase public access to fresh drinking water on local authority controlled sites	We need more retailers involved in refill schemes We need more public water fountains	Good access to drinking water in West Offices and council leisure centres Refill York scheme	Improve access to fresh water at health sites Link with Carbon Neutral 2030 work on reducing single use plastic
5	Planning guidance Consider supplementary guidance for hot food takeaways, specifically in areas around schools, parks and where access to healthier alternatives are limited	Promote community gardens / protect allotments Reduce clustering of fast food takeaways in high streets outside of the city centre	Participation in the Public Health England 'Getting Evidence into Planning' Project with North Yorkshire and East Riding Councils	Use the Local Plan process to promote healthy food policy and encourage local walking/cycling
6	Strategic advocacy Advocate plans with our partners including the NHS and all agencies represented on the Health and Wellbeing Board, Healthy Cities, academic institutions and local communities to address the causes and impacts of obesity	Keep childhood obesity high on the agenda	Healthy Weight Healthy Lives Strategy Health and Wellbeing Board Strategy, Council Plan 2019-2023, which both reference childhood obesity	Link this declaration to One Planet York and Carbon Neutral 2030 aspirations Promote this declaration along with the new Physical Activity and Sport Strategy
7	Marketing to children Protect our children from inappropriate marketing by the food and drink industry such as advertising and marketing in close proximity to schools; 'giveaways' and promotions within schools; at events on local authority controlled sites	We support restricting junk food advertising in the city e.g. on bus shelters, phone boxes, on billboards near schools	Work in the highways team to promote responsible kerbside advertising	Reduce advertising of junk food on York's transport and highways system. Insert a health promotion clause into council advertising policy
8	National action Support action at national level to help local authorities reduce obesity prevalence and health inequalities in our communities	Remove junk food marketing from national bus companies fleet and e.g. the back of bus tickets Support the proposed TV junk food ban before 9pm	Work with Foodactive and participation in the Yorkshire and Humber Healthy Weight and Physical Activity Community of Interest	Work with Sustain on building a case for tighter national restrictions on junk food marketing
9	Public events Ensure food and drinks provided at public events include healthy provisions, supporting food retailers to deliver this offer	We should improve the healthy food offer at school events e.g. sports days	Large number of healthy food cafes and food waste projects in the city	Promote pay-as-you-feel cafes and healthy eating options e.g. on the Livewell website
10	Staff wellbeing Support the health and well-being of local authority staff and increase knowledge and understanding of weight issues to create a healthy weight culture and ethos	We should encourage active lunch breaks for staff We need to increase access to fruit and healthy food	The council's Workplace Health Strategy group Travel to work planning by the council and York Hospital	Further improve access to fresh and healthy food for all council staff, and encourage active travel to and at work
11	Health literacy Invest in the health literacy of local citizens to make informed healthier choices	Parents should be involved in food and cooking education as a whole-family approach More awareness needed of Air Quality and links to physical activity	Use of MECCLink website to promote brief interventions for weight loss. Travel behaviour change activities in the Local Transport Plan and delivered by iTravel team	Use school nurses as champions for the food environment e.g. walking to school Promote healthy eating and cooking through York Explore Libraries service
12	Healthy eating messages Ensure clear and comprehensive healthy eating messages are consistent with government guidelines	Make healthy eating advice consistent and simple	Schools work through the curriculum to encourage healthy eating Infant feeding work through health visiting	Providing consistent messages on infant feeding, nutrition and healthy weaning through health visitors.
13	Physical activity Consider how strategies, plans and infrastructures for regeneration and town planning positively impact on physical activity	Make cycling safer and more convenient so people choose to use a bike more often High levels of physical activity already in York	£106 development contributions to sports facilities, playgrounds and green space Bikeability training offered to all children in York	Implement the new Physical Activity and Sport Strategy Encourage schools to use the Daily Mile
14	Monitor and publish Monitor the progress of our plan against our commitments and publish the results	Keep staff informed on progress on healthy weight in the city	Publishing the Healthy Weight declaration throughout the council and other agencies	To be done through the York Healthy Weight Steering Group

Our local priorities:

1. Increasing sustainable and active travel, as part of our aim for York to become a carbon neutral city by 2030
2. Developing and implementing a Sport and Physical Activity Strategy for the city
3. Supporting the wellbeing and health of council staff
4. Working with Public Health England and neighbouring councils on using health evidence in planning decisions
5. Mobilising and promoting our community assets, for example York's vibrant community food programmes

Our partners:

Through the Healthy Weight Steering Group, including:

North Yorkshire Sport

York Teaching Hospitals Foundation Trust

Vale of York CCG

Greenwich Leisure Limited

Age UK York

Good Food York



**Decision Session – Executive Member for
Children, Young People & Education**

17 December 2019

Report of the Director of Children, Education & Communities

School Capital Maintenance Programme 2020-21

Summary

1. The purpose of this report is to seek approval for 16 proposed capital maintenance schemes with estimated budgets between £100,000 and £500,000.

Recommendations

2. The Executive Member is asked to:
 - Note the resources available in the CEC Capital Programme for maintenance and building work at schools.
 - Approve the 16 capital maintenance schemes between £100,000 and £500,000.
 - Delegate approval of expenditure on individual schemes to Officer level.

Reason:

To maximise the programme of maintenance within the maintained school estate, dealing with the most urgent issues for 2020/21.

Background

3. The LA has a statutory duty under the 1996 Education Act to ensure a sufficient supply of good/outstanding school places in its local area, that the schools can continue to operate and educate children city-wide and

as many maintenance issues are addressed as possible each financial year.

4. To ensure this duty is carried out urgent maintenance work has been identified, a programme has been developed and is planned to be delivered within the timescales dictated by the type of work required and school holidays. This means that the majority of the work needs to be ready to go out to tender in February and March 2020.
5. Approval of the 2020/21 capital maintenance programme needs to be in line with the above timescale and the design development process should begin during December 2019.
6. Approval of seven schemes under £100k was given by Directorate Management Team on 28th November 2019.

Consultation

7. All of the maintenance schemes considered in this report have been, or will be, subject to extensive consultation with governing bodies, key partner agencies, local councillors and residents in the locality of the individual schemes during development, when and where appropriate.

Options

8. **Option 1: Do Nothing**
The schemes identified in the capital programme are all essential works. To do nothing increases the risk of school closures and associated risks from depleting condition, health and safety and regulatory issues not being met.
9. **Option 2: Prioritise Schemes and use additional funding sources to top up budget**

Schemes have been scored and prioritised, any schemes that do not go ahead in 2020/21 will need to be delayed into a future year. The amount of capital maintenance received from Central Government is not sufficient to address all the urgent issues that need to be resolved in schools therefore the use of other funding sources to top up Capital

Maintenance such as Section 106, CRAM and Basic Need allows more schemes to go ahead.

Analysis

10. Capital Maintenance grant funding is allocated annually to local authorities by the Department for Education (DfE) for the improvement of Local Authority maintained school buildings and children's centres. The 2019/20 grant for City of York is £842k. The 2020/21 allocations have not been announced, but based on the 2019/20 allocation we are estimating a figure of £700k.
11. The actual Capital Maintenance grant funding available in 2020/21 is estimated at £1,169k. This figure includes the £700k grant plus an assumed underspend of £469k on 2019/20 schemes which has been re-profiled into 2020/21 at Capital Monitor 3.
12. The other two major funding streams in the programme that are available to fund maintenance work in schools are the Schools Essential Building Work, and Schools Essential Mechanical and Electrical work. The amounts in the programme for 2020/21 within these two streams are £1.828m and £2.298m
13. The combined resource available from the Capital Maintenance Grant, Schools Essential Building Work and Schools Essential mechanical and Electrical Work streams, plus the addition of some relevant Section 106 funding totalling £72k, together with estimated allocations of Local Authority Co-ordinated Voluntary Aided Programme funding of £210k and Devolved Formula Capital of £30k from All Saints, which will be used to fund the majority of the cost of the proposed boiler works, allows a total programme of £5,607k to be resourced.
14. The most urgent capital schemes have been identified and prioritised, schemes that have the potential to be delayed until 2021/22 have been removed from the 2020/21 prioritisation list. This means that only the most urgent schemes now remain on the 2020/21 list. The list of schemes is shown at Annex A.
15. The list of schemes is currently budgeted at a cost of £5,681k, an estimated shortfall of £74k when compared to the total identified resource of £5,607k.

16. Following further design development and subject to tender results, it is still possible that the current funding envelope will cover the cost of all the schemes on the programme. However, should the shortfall in funding remain, the schemes at the bottom of the prioritisation list may need to be delayed to the 2021/22 Capital Programme.

17. There are currently 16 capital maintenance schemes on the programme that have an estimated value between £100k and £500k. The schemes are a combination of kitchen refurbishments, roofing works, pipework replacements, rewires, windows and boiler replacements and are the schemes requested for approval within this report. The remaining scheme (Huntington School Science Laboratory Refurbishment) will need to be approved at the Executive as the budgeted cost is in excess of £500k (the current estimate for this scheme is £774k).

Council Plan

18. Safe Communities and Culture for All.

A building that is safe, warm and dry creates a better, more concentrated environment for learning.

19. A Greener and Cleaner City

Schools will be able to gain financially from lower energy output and greater sustainability as a result of the schemes on the capital programme

20. A Better Start for Children and Young People

Each scheme helps schools create better spaces for learning.

A building with no or fewer condition issues allows learning to be the main focus and gives teachers, staff, parents and carers confidence in the learning environment.

A school site where health and safety is paramount gives confidence to its users, and the community.

21. An Open and Effective Council

Spending to eradicate condition issues, means that the need for repairs are eliminated for a number of years.

Implications

Financial

22. The financial implications are dealt with in the main body of the report.

Human Resources (HR)

23. There are no human resources implications.

Equalities

24. There are no equalities implications.

Legal

25. There are no legal implications.

Crime and Disorder

26. There are no crime and disorder implications.

Information Technology (IT)

27. There are no Information Technology implications.

Property

28. There are no Property implications.

Other

Sustainability

29. Making improvements to school buildings will ensure long term sustainability and will create efficiency savings. The impact of each scheme is highlighted within Annex 1.

30. Generally, the capital programme schemes will help the council to meet five of the ten principles set out in One Planet York.
31. Sustainable Water & Zero Carbon – we will minimise our energy and water use and create energy efficient buildings.
32. Zero Waste – we will reduce waste, reusing where possible and working towards sending zero waste to landfill.
33. Sustainable Materials – we will strive to procure goods and services that are sustainable and sourced locally; and minimise the environmental impact of materials used to build and repair council buildings.
34. Land use & Wildlife – we will work to improve the quality of the built environment.

Risk Management

35. The schemes identified on the Capital Programme 2020/21 represent only those of the very highest priority, where the work has been assessed as being of greatest urgency.
36. All of these schemes have critical health and safety issues including Legionella, Special Educational Needs, fire risk, roof and window failures, heating system failures and buildings that don't meet current regulations.
37. Approval of the 2020/21 capital maintenance programme needs to be in line with the timescales outlined in the main body of the report and the design development process should begin at the beginning of December. Otherwise there is a risk that works will not be completed on time and schemes will have to be delayed until future years.
38. Delaying condition works for another year will increase the need for emergency repairs until the full scheme can be implemented. There is also the increased potential of schools being unable to continue operation and having no choice but to close.
39. This could mean that the Local Authority cannot meet its statutory duty to provide school places to pupils in their local area.

Contact Details

Author:

Mark Ellis
Head of School Services
School Services
01904 554246

Ali Kelly
Planning and Policy Officer
School Services
01904 554655

Chief Officer Responsible for the report:

Amanda Hatton
Corporate Director, Children, Education
and Communities

Report **Date** 5 December 2019
Approved

Specialist Implications Officer(s) List information for all

Financial:
Mike Barugh
Principal Accountant
Tel No. 01904554573

Wards Affected:

All

For further information please contact the author of the report

Background Papers:

No Background Papers

Annexes

Annex A – Proposed Capital Maintenance Schemes 2020/21

List of Abbreviations Used in this Report

CEC – Children, Education and Communities

This page is intentionally left blank

Capital Maintenance Programme 2020/21 - Split by Funding Level

Capital Maintenance Budget Summary Estimate	
Capital Maintenance	£ 1,169,000.00
EIFPS (SEN funding)	£ -
CRAM - 2020/2021 Buildings	£ 1,828,000.00
CRAM - 2020/2021 M&E	£ 2,298,000.00
S106	£ 72,000.00
DFC (All Saints)	£ 30,000.00
LCVAP (All Saints)	£ 210,000.00
TOTAL	£ 5,607,000.00
Overall Schemes Cost Estimate	
Schemes £0 - £100k	£ 321,000.00
Schemes £100k - £500k	£ 4,586,000.00
Schemes £500k +	£ 774,000.00
TOTAL	£ 5,681,000.00
TOTAL BALANCE /SHORTFALL	-£ 74,000.00

SCHOOL	PROJECT DESCRIPTION	TOTAL IMPACT SCORE	CUMULATIVE PROJECT TOTAL	ONE PLANET YORK - IMPACT
Buildings & M&E Schemes under 100k				
Huntington School	Kitchen & Dining Room Works	13.00	£ 20,000.00	New kitchen equipment will greatly increase energy efficiency in the kitchen, roof replacement will improve heating efficiency in dining room, lower carbon emissions & improve carbon footprint.
Westfield Primary	Fire alarm - whole building	11.00	£ 56,000.00	Less carbon waste due to fewer battery changes
Applefields School	Small Plant room boiler replacement	10.80	£ 40,000.00	Boilers will be 20% more efficient
St Paul's CE Primary	Roof, Drains and Gutters - phase 2	8.20	£ 99,000.00	Replacement of roof & gutters will improve the heating efficiency across the whole school building & will improve the carbon footprint.
St Paul's CE Primary	Rewire and fire alarm - phase 2 of 2	8.00	£ 72,000.00	LED lighting will make the building more efficient and less battery changes
Headlands Primary	Rewiring	7.00	£ 29,000.00	LED lighting will make the building more efficient
Education Land Issues	Pot hole works on the lane between Danesgate & Steiner School	4.00	£ 5,000.00	Health & Safety Risk
Grand Total			£ 321,000.00	
Building and M&E between £100k - £500k				
Westfield Primary	KS1 Playground Resurfacing	14.20	£ 165,000.00	Health & Safety Risk
Fishergate Primary	Kitchen refurbishment and rewire	15.00	£ 271,000.00	New kitchen equipment will increase efficiency in the kitchen & lower carbon emissions.
Westfield Primary	East Wing - Roof & associated works	14.20	£ 465,000.00	New roof will meet current regulations with insulation improving carbon footprint.
Yearsley Grove Primary	Boiler replacement (oil to gas) and flue replacement	13.80	£ 253,000.00	Boilers will be 20% more efficient
Elvington CE Primary	Boiler replacement	13.20	£ 138,000.00	Heating system will be 20% more efficient
St Mary's CE Primary	Kitchen refurbishment (no hatch or servey required), windows and roof	13.00	£ 245,000.00	New equipment will increase energy efficiency in the kitchen, new roof & insulation, windows & door will improve heating efficiency & lower carbon emissions.
All Saints RC School	Boiler replacement	12.80	£ 300,000.00	Heating system will be 20% more efficient
Stockton on the Forest	Heating Mains pipework	11.40	£ 209,000.00	Heating system will be 20% more efficient
Dringhouses Primary	Windows, doors and main entrance	10.20	£ 475,000.00	Replacement of windows & doors will improve heating efficiency across 50% of the school building & improve the carbon footprint.
Clifton Green Primary	Rewire - phase 3 of 3	10.00	£ 310,000.00	LED lighting will make the building more efficient
Clifton Green Primary	Roofs (areas B & C), Gutters, Windows, External Doors - phase 3	9.20	£ 414,000.00	Replacement of windows & doors will improve heating efficiency across 75% of the school building & improve the carbon footprint.
Clifton Green Primary	Pipework - phase 1 of 2	9.20	£ 220,000.00	New heating systems and TRV will make building 5% more cost efficient
Ralph Butterfield Primary	DB boards and rewire - phased	9.00	£ 111,000.00	LED lighting will make the building more efficient
Ralph Butterfield Primary	Roof - phase 7 - large area	8.20	£ 375,000.00	Roof works will improve the heating efficiency across the whole school building & will improve the carbon footprint.
Yearsley Grove Primary	Roof - phase 3 - above Y3 / Y4 pitched, Y6 corridor and changing rooms & windows	8.20	£ 242,000.00	Replacement of roof will improve the heating efficiency across the whole school building & improve the carbon footprint.
Huntington School	Roof - phase 3	8.20	£ 193,000.00	Replacement of the roof will improve the heating efficiency to the school building. with increased insulation the carbon footprint on site will be improved.
Overall Contingency		N/A	£ 200,000.00	
Grand Total			£ 4,586,000.00	
Building & M&E over £500k				
Huntington School	Science Lab Refurbishment	10.00	£ 774,000.00	Energy efficiency will be increased through the installation of electrical rewiring in line with current building regulations.
Grand Total			£ 774,000.00	
			£ 5,681,000.00	

Capital Maintenance Programme 2020/21 - Overall Priorities

inner/ outer York	SCHOOL	PROJECT DESCRIPTION	TOTAL IMPACT SCORE	CUMULATIVE PROJECT TOTAL	ONE PLANET YORK - IMPACT	Limit of Funding
	Overall Contingency		N/A	£ 200,000.00		
Inner	Fishergate Primary	Kitchen refurbishment and rewire	15.00	£ 271,000.00	New kitchen equipment will increase efficiency in the kitchen & lower carbon emissions.	
Inner	Westfield Primary	KS1 Playground Resurfacing	14.20	£ 165,000.00	Health & Safety Risk	
Inner	Westfield Primary	East Wing - Roof & associated works	14.20	£ 465,000.00	New roof will meet current regulations with insulation improving carbon footprint.	
Inner	Yearsley Grove Primary	Boiler replacement (oil to gas) and flue replacement	13.80	£ 253,000.00	Boilers will be 20% more efficient	
Outer	Elvington School	Boiler replacement	13.20	£ 138,000.00	Boilers will be 20% more efficient	
Outer	Huntington School	Kitchen & Dining Room Works	13.00	£ 20,000.00	New kitchen equipment will greatly increase energy efficiency in the kitchen, roof replacement will improve heating efficiency in dining room, lower carbon emissions & improve carbon footprint.	
Outer	St Mary's CE Primary	Kitchen refurbishment (no hatch or servey required), windows and roof	13.00	£ 245,000.00	New equipment will increase energy efficiency in the kitchen, new roof & insulation, windows & door will improve heating efficiency & lower carbon emissions.	
Inner	All Saints RC School	Boiler replacement	96.40	£ 300,000.00	Heating system will be 20% more efficient	
Outer	Stockton on the Forest	Heating Mains pipework	11.40	£ 209,000.00	Heating system will be 20% more efficient	
Inner	Westfield Primary	Fire alarm - whole building	11.00	£ 56,000.00	Less carbon waste due to fewer battery changes	
Inner	Applefields School	Small Plant room boiler replacement	10.80	£ 40,000.00	Boilers will be 20% more efficient	
Outer	Dringhouses Primary	Windows, doors and main entrance	10.20	£ 475,000.00	Replacement of windows & doors will improve heating efficiency across 50% of the school building & improve the carbon footprint.	
Inner	Clifton Green Primary	Rewire - phase 3 of 3	10.00	£ 310,000.00	LED lighting will make the building more efficient	
Outer	Huntington School	Science Lab Refurbishment	10.00	£ 774,000.00	Energy efficiency will be increased through the installation of electrical rewiring in line with current building regulations.	
Inner	Clifton Green Primary	Roofs (areas B & C), Gutters, Windows, External Doors - phase 3	9.20	£ 414,000.00	Replacement of windows & doors will improve heating efficiency across 75% of the school building & improve the carbon footprint.	
Inner	Clifton Green Primary	Pipework - phase 1 of 2	9.20	£ 220,000.00	New heating systems and TRV will make building 5% more cost efficient	
Outer	Ralph Butterfield Primary	DB boards and rewire - phased	9.00	£ 111,000.00	LED lighting will make the building more efficient	
Inner	St Paul's CE Primary	Roof, Drains and Gutters - phase 2	8.20	£ 99,000.00	Replacement of roof & gutters will improve the heating efficiency across the whole school building & will improve the carbon footprint.	
Outer	Ralph Butterfield Primary	Roof - phase 7 - large area	8.20	£ 375,000.00	Roof works will improve the heating efficiency across the whole school building & will improve the carbon footprint.	
Outer	Huntington School	Roof - phase 3	8.20	£ 193,000.00	Replacement of the roof will improve the heating efficiency to the school building. with increased insulation the carbon footprint on site will be improved.	
Inner	Yearsley Grove Primary	Roof - phase 3 - above Y3 / Y4 pitched, Y6 corridor and changing rooms & windows	8.20	£ 242,000.00	Replacement of roof will improve the heating efficiency across the whole school building & improve the carbon footprint.	

inner/ outer York	SCHOOL	PROJECT DESCRIPTION	TOTAL IMPACT SCORE	CUMULATIVE PROJECT TOTAL	ONE PLANET YORK - IMPACT	Limit of Funding
Inner	St Paul's CE Primary	Rewire and fire alarm - phase 2 of 2	8.00	£ 72,000.00	LED lighting will make the building more efficient and less battery changes	
Outer	Headlands Primary	Rewiring	7.00	£ 29,000.00	LED lighting will make the building more efficient	
Inner	Education Land Issues	Pot hole works on the lane between Danesgate & Steiner School	4.00	£ 5,000.00	Health & Safety Risk	
				£ 5,681,000.00		